

### **Ethics Consultation Service**

# Hospice policy mandating two-week enrollment prior to ingesting aid-in-dying medication

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#### I. Case Summary:

An aid-in-dying-prescribing physician is concerned about a policy that several local hospices have implemented prohibiting patients from ingesting their aid-in-dying medication during the first two weeks of enrollment. The requesting provider is concerned that this policy requires patients who have made aid-in-dying requests to wait well beyond the 48 hours mandated by law. This potentially results in undue added suffering for the patient. It is also a potentially discriminatory practice, as it leads to unequal access to care.

#### II. Discussion and Analysis:

This is a policy question, not a consult regarding a specific patient. Requestor practices in a state where the legal waiting period between qualifying for aid in dying and ingesting the medication is 48 hours. Some of the local hospices have created a policy requiring that patients must wait two weeks after enrolling in hospice to ingest their aid-in-dying medication. The rationale for such policies is unclear, but possible reasons might include:

1. Short stay patients are likely a financial liability for the hospice.

- 2. The team may experience distress if they don't feel they have had sufficient time to provide optimal care to the patient and make every effort to alleviate their suffering which may be driving their desire to hasten death.
- 3. The prescribing hospices will not prescribe aid-in-dying medication for the initial two weeks. However, the patient may have previously obtained a prescription from another provider, yet the two-week waiting period is still enforced.
- 4. It is unknown what the hospice would do if a patient enrolls in hospice and then decides to ingest their aid-in-dying medication sooner than the two-week waiting period.

One ethical issue with this policy is a question of justice. This policy seems inequitable as these patients are treated differently than other patients who can find providers who will honor the 48-hour waiting period. Asking a patient to wait beyond 48 hours, especially if a patient is experiencing disproportionate suffering and is ready after the 48-hour period to take the medication, appears to be a failure to respect the patient's autonomous decision making. Moreover, it could be considered a breach of an obligation to prevent acts of harm (non-maleficence) created by this extended waiting period.

This policy could be viewed as prioritizing the distress of the staff over the patient's right to self-determination. The hospices' mandated waiting period does not seem to be patient focused. If the intent is to allow the hospice team to establish a relationship with the patient and family and thus presumably ensure optimal palliative care, these priorities should be discussed with the patient and family at the time of enrollment. The time needed to accomplish that should be more flexible, and be incorporated into shared decision making with the patient and family.

The requesting provider also reported that in more rural regions of their state, there may be only one hospice serving that region, so patients may not have other hospice options to choose from. Patients who do not want to wait the mandated two weeks may not be able to enroll in hospice; instead opting to ingest their aid-in-dying medication on their own without the support of hospice. This would result in inequitable access to care.

Nonetheless, there is not enough information about the reasons for enacting this policy. For instance, perhaps these decisions are made due to staffing shortages, or because not enough staff are willing to participate in medical aid in dying. There may be unforeseen consequences to a high volume of short hospice stays we cannot account for. Without having the opportunity to interview representatives from the hospices, we can only speculate on their reasons for the restrictions of this policy.

A policy-dictated waiting time longer than the legally required one should also be made public on the hospices' websites, and where possible, such a policy should also be made known to physicians who frequently refer their patients to particular hospice programs.

While we do not provide legal advice, we do recognize that given the fact that organizations can legally opt out of participating in medical aid in dying, there is nothing in the U.S. laws that

would prohibit them from setting additional restrictions on prescribing or access within their organization.

#### **III. Ethics Consultation Team Opinion:**

Mandating that patients wait two weeks once enrolled in hospice care before allowing aid-indying medications to be ingested and providing no flexibility is not ethically supportable.

#### **IV. Ethically Supportable Recommendations:**

- A. We support respecting the patient's autonomous choice of when to end their own life. A mandated additional waiting period can potentially result in added suffering for the patient, which violates the values of beneficence and non-maleficence. It also potentially results in inequitable access to medical aid in dying, violating the values of justice and equity.
- B. Patients should be informed about this policy at the time of enrollment, or, preferably, well before enrollment, including by statements of the policy on hospice websites. Hospices have an obligation to be transparent.

#### V. Confidentiality

All consultations are confidential. Complete documentation is recorded and protected internally by the Academy's Ethics Consultation Service. Opinions and options presented are by consensus of consultation service members and do not represent their associated institutions.

#### **VI. Disclaimers**

**Legal:** The Academy's Ethics Consultation Service does not provide legal advice. Moreover, information in this consultation summary is provided for informational purposes only and is not legal advice. Transmission or receipt of information on the Academy website or listserv does not create an attorney-client relationship and is not a substitute for obtaining legal advice from an attorney licensed to practice in your location.

**Medical**: Information in this consultation summary is not intended to substitute for professional medical advice, diagnosis, or treatment from treating, prescribing, and consulting clinicians or from mental health professionals.

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Date: 10/2/24

# Instructions for crafting External Analysis to submit for consideration of Posting at the ACAMAID website.

- 1. Generate a short "Title" for the Consult.
- 2. Change the header to reflect the short title and internal number of the consult (see ACMAID Consult service consult log)
- 3. Leave date of posting blank, since edits may be needed.
- 4. Generate a "case summary" -- a short and anonymized version of the problem the ethics service is addressing (i.e. the requester's "ask.")
  - a. Ethics question BY requester is mostly verbatim, if shortened and de-identified.
  - b. Formulation = the reframing as "should" question/s appropriate for ethics analysis.
- 5. For the rest of the posting, truncate the notes/discussion from the Internal Worksheet.
- 6. Remember the conventions required for ACAMAID manuscripts (see below).
- 7. Crosscheck to be sure the requester is de-identified and send the proposed external posting to the original requester for approval.

## Academy "Style Manual"

• No acronyms (other than CIA, FBI, etc.), especially not AID, MAID, ACAMAID, 62 y.o., PEG tube, SOB, PMD, etc. Think of your audience as a mixture of clinical and non-clinical readers, and even in the clinical arena many don't know what MAID means, and certainly not ACAMAID. We're trying to establish communications that are understood by the widest audience, and MAID is not.

- Acronyms very familiar to non-medical readers are acceptable, i.e. MRI, CAT or CT scan, ALS, AIDS (although it's nice to use the entire name once, then use the acronym for subsequent mentions).
- ACAMAID: The first mention is the American Clinicians Academy on Medical Aid in Dying, and thereafter referred to as "The Academy," not ACAMAID.
- Avoid abbreviations only familiar to medical readers, i.e. pt, f or m, etc.
- Aid in dying and medical aid in dying, when nouns, are not hyphenated; when adjectives, they are hyphenated. For example, when medical-aid-in-dying usage shows it's an adjective it would be "the aid-in-dying prescription." When it's a subject/noun, it's "a prescription for aid in dying."
- Please avoid using "death with dignity" as synonymous with "aid in dying," since non-aid-in-dying deaths can also be dignified. We don't own "dignity," and shouldn't.

#### Additional Instructions from Lonny --

Once you have a final Word doc with headers, style, etc., please also save it as a PDF, then appropriately title for posting. I've attached information about how to post to the Listserv, and the posting can come from anyone involved in the consult (rather than from me). The text of the post email should include a brief summary of the consult (a few paragraphs) along with attaching the full PDF file. Or, if you want more people to actually read the full consult, you can cut/paste from the Word file into the text of the email so that the entire consult is in the post (and the PDF also available as an attachment). If you take this approach, be aware that some formatting will be lost when you past the full consult into the email text. You'll need to proofread the email to fix those format errors. Please also note that the full consult and all others are available at www.ACAMAID.org/ethics.

Note from Jean –The "full consult" is NOT for publication, so never attach that. It is confidential and involves deliberations and details not for general public. The above template puts the consult essentials in a format for others. Artemis will help us distill and anonymize. Lonny apparently will upload the external version of the consult to the Academy website. IF there are important laws, policies, etc., put them in the appendix at the end of the distilled version to be posted. We are responsible for posting to Listserv. – The Team leader should do this unless he/she needs some help navigating that.

#### Listserv posting – instructions from Lonny --

You can start a new Conversation (post) by sending an email to ACAMAID@Googlegroups.com (the subject of the email automatically becomes the title of a new Conversation on the Listserv). Any email attachments will automatically be attached to the post.

Please use your email address that is registered with the Listserv. If you use a different email, the Listserv will not have your permission to post under that email.

To respond to an existing Conversation (post): Hit "reply to all" to the email you received with that Conversation, and it will go the entire Listserv, including the individual poster you're responding to. But if your comment is a reply that is better seen only by the original poster rather than the entire Listserv, please just hit "reply" (not "reply to all") and be sure your email is directed only to the poster. Use your discretion, but comments that go to the entire Listserv should contribute to the discussion, rather than just be a note like "I agree, thanks for posting this."

If you have any questions, write to <u>ACAMAID@ACAMAID.org</u> Thank you!